

## Message Text

CONFIDENTIAL

PAGE 01 BELGRA 05553 281630Z  
ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00  
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00  
PA-01 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00 INRE-00  
HA-05 SSM-03 SAA-01 /113 W  
-----126991 281636Z /50

O P 281504Z JUL 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 7404  
INFO NAM COLLECTIVE PRIORITY  
USDOCOSOUTH FOR INTAF  
USCINCEUR FOR POLAD  
USMISSION USNATO PRIORITY  
AMEMBASSY TEL AVIV PRIROITY

C O N F I D E N T I A L BELGRADE 5553

IMMEDIATE FOR ALGIERS, AMMAN, BAGHDAD, CAIRO, DAMASCUS,  
KHARTOUM, RABAT, TRIPOLI, AND TUNIS

EO 11652: GDS  
TAGS: PORG  
SUBJ: ARAB FOREIGN MINISTERS UNITED ON COMMON TEXT FOR NAM  
POLITICAL DECLARATION

REF: BELGRADE 5490

1. SUMMARY. ARAB FOREIGN MINISTERS MEETING IN BELGRADE HAVE  
AGREED ON A COMMON TEXT ON THE MIDDLE EAST AND PALESTINIAN  
PORTIONS OF THE NAM POLITICAL COMMUNIQUE. AGREEMENT WAS  
REACHED ON THE BASIS OF A SYRIAN-PLO DRAFT WHICH, HOWEVER,  
WAS AMENDED TO AVOID DIRECT CRITICISM OF THE SADAT  
INITIATIVE. EGYPTIANS TELL US END RESULT IS VERY SIMILAR  
TO THAT OF HARSH HAVANA NAM COMMUNIQUE. THE LINK BETWEEN  
ZIONISM AND RACISM IS INCLUDED. END SUMMARY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 05553 281630Z

2. AT A CAUCUS JULY 27 OF ALL ARAB STATES ATTENDING THE NAM  
FOREIGN MINISTERS CONFERENCE, AGREEMENT WAS REACHED ON A  
COMMON TEXT TO PRESENT TO THE POLITICAL COMMITTEE FOR  
INCLUSION IN THE FINAL NAM POLITICAL DECLARATION.

3. THE EXACT WORDING OF THE TEXT IS NOT YET AVAILABLE, BUT  
IT IS KNOWN TO BE LARGELY BASED ON A JOINT SYRIAN-PLO DRAFT,

AMENDED SLIGHTLY TO AVOID DIRECT CRITICISM OF THE SADAT INITIATIVE. ACCORDING TO REPORT IN THE YUGOSLAV PRESS, THE DRAFT HARKS BACK TO THE DECISIONS REACHED AT THE 1974 RABAT SUMMIT OF ARAB STATES, RECONFIRMS THE ROLE OF THE PLO AS THE SOLE AND LEGITIMATE REPRESENTATIVE OF THE PALESTINIAN PEOPLE, DEMANDS THE WITHDRAWAL OF ISRAEL FROM ALL ARAB TERRITORIES OCCUPIED IN 1967 AND THE RECOGNITION AND REALIZATION OF THE LEGITIMATE RIGHTS OF THE PALESTINIAN PEOPLE, INCLUDING THE RIGHT TO SELF DETERMINATION AND AN INDEPENDENT STATE. THE DRAFT REPORTEDLY FURTHER DEMANDS THAT A SPECIAL SESSION OF THE UNITED NATIONS BE CONVENED THIS YEAR TO DISCUSS THE QUESTION OF PALESTINE.

4. MODERATE ARAB STATES SUCH AS KUWAIT AND TUNISIA SEEM TO HAVE PLAYED A SIGNIFICANT ROLE IN REACHING THIS "COMPROMISE," WHICH IS DESCRIBED IN THE YUGOSLAV PRESS AS A KUWAITI INITIATIVE. BOTH ARAB "SIDES" APPEAR PLEASED WITH THE RESULT, THE PALESTINIANS SEEING IT AS THE ADOPTION OF THEIR PROPOSALS "ALMOST IN TOTO" WHEREAS EGYPTIAN MINISTER OF STATE FOR FOREIGN AFFAIRS BUTROS GHALI PRAISED THE AGREEMENT NOTING, "BY THIS, EGYPT CHANGES NOTHING IN ITS STRATEGY, SINCE IS HAS NEVER SOUGHT A SEPARATE SETTLEMENT OF THE CONFLICT WITH ISRAEL...IT IS NOT A QUESTION OF AN EGYPTIAN DEFEAT BUT RATHER OF A VICTORY FOR ARAB UNITY."

5. SPEAKING TO USUN OFFICER EARLY JULY 28, EGYPTIAN MFA  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 05553 281630Z

OFFICIAL AMRE MOUSSA CONFIRMED THAT THE ARAB DRAFT INCLUDES A LINKAGE OF ZIONISM WITH RACISM. WELL AWARE OF US PROBLEMS WITH THIS FORMULATION, HE SAID THAT "ISRAELI INTRANSIGENCE" HAD LEFT THE ARAB DRAFTERS LITTLE CHOICE. "ISRAEL GIVES US NOTHING; WE GIVE THEM NOTHING." MOUSSA THEN DESCRIBED THE ARAB DRAFT AS BEING VERY LITTLE CHANGED FROM THE RECENT NAM FORMULATION IN HAVANA.

6. THE DRAFT NOW GOES BEFORE THE FULL POLITICAL COMMITTEE AND THEN MINISTERIAL PLENARY FOR APPROVAL. THERE IS VERY LITTLE CHANCE THAT ANY NON ARAB NAM STATE WILL TRY, LET ALONE SUCCEED, IN AMENDING THE AGREED ARAB POSITION.  
EAGLEBURGER

CONFIDENTIAL

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ARABS, TEXT, TEXTS, DECLARATION, DECLARATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BELGRA05553  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780310-0488  
**Format:** TEL  
**From:** BELGRADE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t1978076/aaaaafbg.tel  
**Line Count:** 107  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 2a089e73-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 BELGRADE 5490  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 10 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2007275  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ARAB FOREIGN MINISTERS UNITED ON COMMON TEXT FOR NAM POLITICAL DECLARATION  
**TAGS:** PORG  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/2a089e73-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014